

## ROUTING AND TRANSMITTAL SLIP

Date

27 JAN 1986

TO: (Name, office symbol, room number,  
building, Agency/Post)

Initials

Date

EXO/DDA

Edu 27-1

ADDA

DDA

DDA/MS

DDA/PLANS

Action	File	Note and Return
Approval	For Clearance	Per Conversation
As Requested	For Correction	Prepare Reply
Circulate	For Your Information	See Me
Comment	Investigate	Signature
Coordination	Justify	

REMARKS

cc: D/OS

each SA office director (D/OS)

STAT DD/Perm 29

DLOS - staff meeting

JAN 29 1986

ILLEGIB

Registry

DD/OS ✓  
 CC: DD/PSI ✓  
 DD/PA5 ✓  
 DD/ITS ✓  
 CIPD ✓  
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STAT use this form as a RECORD of approvals, concurrences, disposals,  
clearances, and similar actions

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Room No.—Bldg.

Phone No.

11-102

\*US GPO: 1983-421-529/320

OPTIONAL FORM 41 (Rev. 7-76)  
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## EXECUTIVE SECRETARIAT

ROUTING SLIP

TO:

	ACTION	INFO	DATE	INITIAL
1	DCI	X		
2	DDCI	X		
3	EXDIR	X		
4	D/ICS	X		
5	DDI	X		
6	DDA	X (added 27 Jan 86)		
7	DDO	X	"	
8	DDS&T	X	"	
9	Chm/NIC			
10	GC			
11	IG			
12	Compt	X		
13	D/OLL	X		
14	D/PAO	X (added 27 Jan 86)		
15	D/PERS			
16	VC/NIC	X (added 27 Jan 86)		
17	TPC/DI (Attn)			
18	ES			
19				
20				
21				
22				
SUSPENSE			Date	

Remarks

Executive Secretary  
 24 Jan 86

Date

3637 (10-81)

INTELLIGENCE COMMUNITY STAFF

23 January 1986



Mr. Briggs -

attached is Chairman Durenburger's letter to Sen. Roth, which I spoke of during our phone conversation this afternoon. It outlines the Committee's hearing plans for this Spring, and a bit more! Hope it's useful.

Deepest Regards



**CENTRAL INTELLIGENCE AGENCY**  
Office of Legislative Liaison  
Washington, D.C. 20505  
Telephone: 351-6136

**TO:** Chief, Ex Registry  
7E12 Hqs.

Per [redacted] Deputy Chief, Liaison Division, OLL, the attached incoming document from [redacted] IC Staff, should get a routing through your area to the appropriate Directorate (with a copy to DDI/IPC-2F21-[redacted] ASAP).

Please call [redacted] if you have any questions.



EDITH  
OLL Registry



24 January 86

ROBERT C. BYRD, WEST VIRGINIA, EX OFFICIO

BERNARD F. BUCHANAN, STAFF DIRECTOR  
ERIC D. NEWSON, MINORITY STAFF DIRECTOR

SELECT COMMITTEE ON INTELLIGENCE

WASHINGTON, DC 20540

\* SSCI #86-0110

January 10, 1986

The Honorable William V. Roth, Jr.  
Select Committee on Intelligence  
United States Senate  
Washington, D.C. 20510

Dear Bill:

As we approach the beginning of the 1986 session, we are writing to share some of our ideas and objectives for the Select Committee on Intelligence in the coming year, along with a provisional agenda for the Committee's work.

As you are no doubt aware, the challenges facing the Select Committee this year will be stiff. Not only will we be required to carry out our traditional oversight of the Intelligence Community's ongoing activities; we will also have to execute our review of the Community's programs for the future at a time when unprecedented pressures are being placed on all aspects of federal spending.

Despite the seriousness of these challenges, we believe the Select Committee is well-prepared to meet them. As you will recall, the intelligence authorization agreed last year to require the Director of Central Intelligence to prepare a National Intelligence Strategy, describing the Intelligence Community's missions and the DCI's program for fulfilling them. Mr. Casey has responded to our requirement enthusiastically and has, in fact, incorporated the NIS into his own planning procedures. We believe the Strategy will greatly assist the Committee in meeting the challenges of the coming year.

In setting our agenda for 1986, it is worth recalling our objectives in establishing the requirement for the National Intelligence Strategy:

- o making national intelligence more responsive and relevant to the needs of the intelligence consumer;



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The Honorable William V. Roth, Jr.  
January 10, 1986  
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- o strengthening Congressional oversight of national intelligence and enhancing the ability of the Committee to review and defend the national intelligence budget; and
- o improving the understanding of both the Executive and the Legislative branches of the objectives of the intelligence investment program and the methods used to plan and manage national intelligence.

The key to achieving these objectives, it seems to us, lies in structuring our hearings so that we link our annual review of the intelligence authorization bill to the DCI's National Intelligence Strategy. If this linkage is made wisely, this first submission and review of the National Intelligence Strategy can become a standard framework for annual Community planning and Committee authorization in future years.

We propose to start this process with the Director of Central Intelligence presenting his National Intelligence Strategy in the last week in January. Mr. Casey has informed us that the Strategy will be ready at that time along with his budget requests.

In order to link the Strategy to our review of the DCI's program, we propose that, rather than focusing on the programs of individual intelligence agencies as independent vertical slices, as we have sometimes done in the past, we instead focus on the cross-disciplinary missions the DCI has set out for the Intelligence Community. In this way, we can determine:

- o how the intelligence investments proposed by the DCI in his strategy are justified by mission requirements;
- o how the missions in the DCI's strategy are themselves justified by the needs of the intelligence consumer; and

- o how intelligence activities -- and, most especially, sensitive intelligence operations -- are tied to U.S. foreign policy objectives.

We would also propose that we hold hearings from January through May, but that we cover the most significant investment items by the third week of March. In this way, we will be able to assess the DCI's program thoroughly, while still being able to present firm figures on the major national intelligence programs to the Armed Services Committee by the end that month.

Intelligence Investments and Mission Requirements. In the first set of hearings, DCI will be asked to identify his major investment programs and explain how they address the mission requirements he will have outlined in the National Intelligence Strategy. In presenting his plans for major investment programs, we would expect the DCI to describe

- o new programs;
- o programs that were continued unchanged; and
- o programs that were proposed but rejected.

The DCI would be expected to describe these programs in terms of the missions they were intended to support. He would be accompanied in these hearings by representatives of the agencies responsible for carrying out the programs in question. He would also be accompanied by representatives of the agencies that sponsored the mission in question. In this way, the Committee will be able to determine the tradeoffs that have been made in the DCI's investment program and whether the proposed investments will truly meet intelligence mission requirements.

We would not expect the Committee to review the thousands of line items in the Congressional Budget Justification Books through this hearing process. For this, we would rely instead on the expanded Budget Division of the Committee Staff. Our staff analysts would also highlight specific budget items relevant to the intelligence issues we would address; Mr. Casey

has informed us that the CJBs are being prepared this year to complement the format of the National Intelligence Strategy. Our goal here is to avoid micromanaging the Intelligence Community while still influencing the allocation of intelligence resources where necessary.

Intelligence Missions and Consumer Needs. In the second phase of these hearings, we would propose that the Committee select several key intelligence missions from the DCI's Strategy and trace the formulation of these missions and their resulting investment programs to the consumers they are intended to serve.

We would propose the following four topics, which would cover a broad range of intelligence investments and would give us a good sense of whether mission requirements are responsive to consumer needs:

we would also have the appropriate officials explain how this mission would be supported in an unconstrained financial environment, how well the mission will be supported under the DCI's actual program, and what would be lost if budget cutbacks were required.

**Page Denied**

As our efforts proceed in the first months of 1986 on the budget and strategy, we will also continue (primarily at the staff level) to work out an agenda with the Administration for action on counterintelligence and security. One or two meetings on these subjects can be expected early in the year. These meetings would include hearings on legislative proposals; this will allow our proposals to proceed to other committees in the same time frame as the budget. We will also continue our review of intelligence support to counterterrorism policy, with Admiral Holloway scheduled to appear before the Committee in early February.

We would conclude our review of the intelligence authorization by mid-May. At that time we would report our bill to the floor. The bill would be accompanied by a report to the Senate on the State of American Intelligence. This report would be the basis for the guidelines for the FY 1988 National Intelligence Strategy.

After we report our bill to the floor, we think that the Committee can then turn to issues requiring major investigations or legislative initiatives. For this year, it would seem that two issues present the greatest need for improvement and the potential for our making a significant contribution by building on the groundwork we have already laid: longer-term issues regarding security, counterintelligence, and possibly counterterrorism; and the problems of personnel recruitment, training, retention, and retirement within the Intelligence Community.

Clearly this is an ambitious and time-consuming agenda, especially when one considers that we will also be expected to respond to the various crises, terrorist acts, espionage cases, and intelligence failures that are always likely to occur.

We would therefore propose a slight modification to the approach we took to such matters last year. This year, we would like groups of Members to agree to sponsor a specific agenda item or crisis issue, with perhaps one or two Members taking the lead on that subject in our Committee hearings. This will spread the responsibility more evenly among the Committee Members and afford more flexibility in our schedules.



We have attached a provisional agenda. With agreement on this blueprint, the staff can provide more specific details on the upcoming hearings and work with you on the briefing books in a more timely fashion than occurred last year. We welcome your response to this proposal along with other ideas you may have for improving the work of the Committee and subjects of special interest to you.

Sincerely,



Dave Durenberger  
Chairman



Patrick J. Leahy  
Vice Chairman

**Provisional Calendar  
Select Committee on Intelligence**

**January 29:** Presentation of National Intelligence Strategy  
by Director of Central Intelligence

**February 5:** Hearing on polygraph techniques and policy

**February 8-17** recess

**February 19,20,  
26,27** Hearings on National Foreign Intelligence Program  
investment issues

**March 5,6,12,13** Hearings on mission requirements and associated  
Intelligence Community plans

**March 19,20** Hearings on intelligence operations

**March 26** Review of authorization bill

**March 27:** Review of National Intelligence Strategy; authori-  
zation report delivered to Senate Armed Services  
Committee

**March 28-April 7:** recess

**April 9,10,16,17:** Hearings on intelligence operations

**April 23:** Review of National Intelligence Strategy

**April 30:** Development of FY 1988 National Intelligence Strategy  
Strategy guidelines

**May 7,14:** Review of authorization report

**May 15** Intelligence authorization bill reported to  
Senate floor

**Note:** All Wednesday morning hearings will be held at 9:00; Thursday  
afternoon meetings will be held at 4:00